Message Text

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INFO OCT-01 ISO-00 /003 R

DRAFTED BY S/NM:DHERNST:BB APPROVED BY S/NM:DHERNST

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FM SECSTATE WASHDC

TO AMEMBASSY ALGIERS

AMEMBASSY TUNIS

AMEMBASSY TRIPOLI

AMEMBASSY BRIDGETOWN

AMEMBASSY RANGOON

AMEMBASSY BERN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY ATHENS

AMEMBASSY CAIRO

AMEMBASSY COLOMBO

AMEMBASSY TEL AVIV

UNCLAS STATE 119686

E.O. 11652: N/A

TAGS: SNAR

SUBJECT: REPEAT OF STATE 119686

STATE 119686, MAY 22, 1975, SENT ACTION TO ASUNCION, BOGOTA, BRASILIA, BUENOS AIRES, CARACAS, CURACAO, GUADALAJARA, GUATEMALA, GUAYAQUIL, HAMILTON, HERMOSILLO, KINGSTON, LA PAZ, LIMA, MARTINIQUE, MAZATLAN, MEDELLIN, MERIDA, MEXICO, MONTERREY, MONTEVIDEO, NASSAU, PANAMA, PORT AU PRINCE, QUITO, RIO DE JANEIRO, SAN JOSE, SAO PAULO, SANTIAGO, SANTO DOMINGO, BANGKOK, CHIANG MAI, UNCLASSIFIED

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HONG KONG, JAKARTA, KUALA LUMPUR, MANILA, NAHA, SAIGON,

SEOUL, SINGAPORE, TAIPEI, TOKYO, VIENTIANE, ADANA, ANKARA, BARCELONA, BONN, BRUSSELS, COPENHAGEN, FRANKFURT, GENOA, HAMBURG, ISTANBUL, IZMIR, LONDON, MADRID, MARSEILLE, MILAN, MONTREAL, MUNICH, OTTAWA, PARIS, ROME, THE HAGUE, TORONTO, VANCOUVER, VIENNA, AMMAN, BEIRUT, BOMBAY, CALCUTTA, ISLAMABAD, KABUL, KARACHI, NEW DELHI, RABAT, TEHRAN, SENT INFO TO USUN NEW YORK, GENEVA.

QUOTE STATE 119686 E.O. 11652: N/A

TAGS: SNAR

SUBJECT: NARCOTICS: THE ROLE OF THE EMBASSY NARCOTICS

COORDINATOR

REF: A) STATE 241812 (11/2/74); B) STATE 14796; C) STATE 233134 (10/23/74)

- 1. FROM TIME TO TIME WE HAVE RECEIVED INDICATIONS THAT THERE ARE UNCERTAINTIES IN THE FIELD CONCERNING THE POSITION AND THE ROLE OF THE EMBASSY NARCOTICS COORDINA-TOR. IT IS HOPED THAT THIS MESSAGE, WHICH REVIEWS THE OUESTION, WILL BE HELPFUL TO THE COORDINATORS, AS WELL AS TO CHIEFS OF MISSION AND OTHER EMBASSY OFFICIALS CONCERNED IN ONE WAY OR ANOTHER WITH THE NARCOTICS CONTROL PROGRAM. AND, IT SHOULD BE PARTICULARLY USEFUL TO OFFICERS MOVING INTO THE FUNCTION FOR THE FIRST TIME. ASSIGNMENTS AND POSITION FUNCTIONS ARE, OF COURSE, THE ULTIMATE RESPONSI-BILITY OF THE CHIEF OF MISSION. ACCORDINGLY, IT IS RECOGNIZED THAT THE CONCEPT OF THE POSITION AS SEEN IN WASHINGTON WILL INEVITABLY BE ADJUSTED TO EACH MISSION CHIEF'S NEEDS IN MEETING HIS OWN RESPONSIBILITY TO ASSURE FOR THE USG THE MOST EXPEDITIOUS AND EFFECTIVE ACCOMP-LISHMENT FEASIBLE OF THE EMBASSY'S NARCOTICS PROGRAM.
- 2. THE IMPLEMENTATION OF THE INTERNATIONAL NARCOTICS CONTROL PROGRAM INVOLVES SEVERAL US FEDERAL AGENCIES. THEIR COORDINATION IN WASHINGTON IS ACHIEVED THROUGH THE STRUCTURE OF THE CABINET COMMITTEE ON INTERNATIONAL NARCOTICS CONTROL, CHAIRED BY THE SECRETARY OF STATE. AMBASSADOR SHELDON B. VANCE SERVES AS EXECUTIVE DIRECTOR UNCLASSIFIED

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OF THAT COMMITTEE AND ALSO AS SENIOR ADVISER AND COORDINATOR FOR INTERNATIONAL NARCOTICS MATTERS. REFERENCE A PROVIDES A DESCRIPTION OF THE CCINC MECHANISM. IN ADDITION TO THE DEPARTMENT OF STATE, OTHER AGENCIES HAVING A ROLE IN THE PROGRAM AND WHOSE ACTIVITIES AND VIEWS MUST BE COORDINATED ARE REPRESENTED THEREIN, INCLUDING DEA, TREASURY/CUSTOMS, AGRICULTURE, AID, USIA, DEFENSE, CIA, AND THE US AMBASSADOR TO THE UN.

3. AT THE MISSION LEVEL, THE EMBASSY NARCOTICS COORDINATOR (USUALLY AN FSO) SHOULD BE THE KEY ASSISTANT TO THE AMBASSADOR AS THE CHIEF OF MISSION PLAYS HIS ROLE OF ASSURING THAT THE ACTIVITIES OF ALL MISSION COMPONENTS ARE DIRECTED APPROPRIATELY TO ATTAIN THE GOALS OF OUR INTERNATIONAL NARCOTICS CONTROL PROGRAM EXPEDITIOUSLY AND EFFECTIVELY. THE COORDINATION TASK WILL NECESSARILY VARY FROM POST TO POST DEPENDING ON THE IMPORTANCE OF THE HOST COUNTRY TO THE UNITED STATES FROM THE NARCOTICS STANDPOINT, THE USG NARCOTICS OBJECTIVES AND GOALS, THE SIZE AND COMPLEXITY OF THE BILATERAL NARCOTICS ASSISTANCE PROGRAM BEING CARRIED OUT, AND THE NUMBER OF US AGENCIES

WITHIN THE CCINC STRUCTURE REPRESENTED AT POST. LIKE-WISE THE PERSONAL RANK AND POSITIONING IN THE EMBASSY STAFF OF THE COORDINATOR WOULD VARY DEPENDING ON THESE SAME CONSIDERATIONS. AT SOME POSTS HE IS THE DCM. AT ANY RATE, BECAUSE OF THE HIGH US NATIONAL INTEREST IN NARCOTICS CONTROL. THE COORDINATOR SHOULD HAVE ACCESS TO THE AMBASSADOR AND THE DCM AND BE EMPOWERED TO PER-FORM THE COORDINATION ROLE WITH THEIR FULL SUPPORT AND AUTHORITY. THE HEADS OF ALL MISSION ELEMENTS INVOLVED IN THE PROGRAM MUST ALSO UNDERSTAND THAT THE COORDINATOR MUST BE FULLY INFORMED OF ALL THEIR ACTIVITIES ON A CONTINUING BASIS AND THAT HE REPRESENTS THE AMBASSADOR ON NARCOTICS MATTERS. THIS DOES NOT MEAN THAT OTHER MISSION ELEMENTS' ACCESS TO SENIOR LEVELS ON NARCOTICS MATTERS ARE LIMITED BECAUSE OF THE COORDINATION FUNC-TION.

4. AS THE EYES AND EARS OF THE AMBASSADOR, REPORTING TO HIM DIRECTLY OR THROUGH THE DCM, THE COORDINATOR UNCLASSIFIED

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SHOULD A) KEEP ABREAST OF HOST GOVERNMENT ACTIONS AND ATTITUDES AND B) FOLLOW THE NARCOTICS PROGRAM ACTIVITIES OF ALL PARTICIPATING AGENCIES AT THE MISSION, INCLUDING CONSTITUENT POSTS. AT THE SAME TIME HE SERVES AS A RESOURCE ASSET TO THE OTHER AGENCIES, FACILITATING, WHERE NEEDED, UPPER LEVEL CONTACTS WITH LOCAL GOVERNMENT ENTITIES AND OFFICIALS, PERFORMING A POLITICAL ADVISER ROLE FOR THEM IN ORDER THAT THEY PROCEED WITH ADEQUATE KNOWLEDGE OF LOCAL POLITICAL CONDITIONS AFFECTING THEIR ACTIVITIES, ASSISTING IN THE RESOLUTION OF ANY DIFFERENCES WHICH ARISE BETWEEN US AGENCIES OR BETWEEN US AGENCIES AND HOST COUNTRY COUNTERPARTS. THE COORDINATOR IS ALSO EXPECTED TO BRING TO THE ATTENTION OF THE AMBASSADOR ANY PROBLEMS WHICH REQUIRE HIS DIRECT INTERVENTION TO FACILITATE RESOLUTION

IN ORDER TO AVOID SERIOUS DELAYS IN ACHIEVING US OBJECTIVES. AT THOSE POSTS WHERE WE HAVE A SUBSTANTIAL PROGRAM AND HENCE A NARCOTICS COORDINATOR ON A FULL-TIME BASIS, THE COORDINATOR'S OFFICE SHOULD BE LOCATED SO AS TO ASSURE AS MUCH AS POSSIBLE HIS READY AVAILABILITY TO THE PRINCIPAL AGENCIES INVOLVED, SUCH AS DEA AND AID.

5. THE COORDINATOR SHOULD PLAY A MAJOR ROLE IN THE PREPARATION OF THE EMBASSY'S ANNUAL COUNTRY NARCOTICS PROGRAM SUBMISSIONS. THIS IS NOT MERELY COORDINATING AGENCY INPUTS INTO A SINGLE DOCUMENT. IT IS TO ASSURE THAT THE PROGRAM HAS BEEN DESIGNED IN AN IMAGINATIVE AND INFORMED WAY SO THAT CCINC FINANCIAL RESOURCES PROPOSED, WHETHER FOR TRAINING, ENFORCEMENT, CROP SUBSTITUTION,

OR PREVENTION AND TREATMENT ASSISTANCE, PROVIDE AN ADEQUATE MIX IN THE LOCAL CONTEXT AND STRIKE AN APPROPRIATE BALANCE IN TERMS OF LOCAL OR OTHER RESOURCES COMMITTED TO ADVANCE THE INTERNATIONAL NARCOTICS CONTROL PROGRAM. AFTER WASHINGTON DECISION ON THE PARTICULAR COUNTRY PROGRAM, THE CHIEF OF MISSION, RELYING UPON THE COORDINATOR, CARRIES RESPONSIBILITY TO ASSURE THAT THE ENVISAGED PROGRAM IS IMPLEMENTED AS RAPIDLY AS POSSIBLE. THE COORDINATOR MUST MONITOR IT CONSTANTLY AND TAKE IMMEDIATE STEPS TO SPUR ACTION WHERE POSSIBLE IN THE CASE OF DELAY, WHETHER THIS OCCURS UNCLASSIFIED

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AT THE WASHINGTON OR FIELD E. HE MUST ASSURE THAT THE DEPARTMENT IS KEPT REGULARLY INFORMED OF PROGRAM PROGRESS, DEVELOPMENTS AFFECTING IT, AND NOTABLE ACCOMPLISHMENTS. FREQUENT REPORTING IS CALLED FOR FROM THOSE COUNTRIES IN WHICH SUBSTANTIAL US NARCOTICS PROGRAM FUNDS AND PERSONNEL ARE BEING EMPLOYED.

- 6. NARCOTICS CONTROL TRAINING IS A HIGH PRIORITY AREA IN THE INTERNATIONAL NARCOTICS CONTROL PROGRAM. AS NOTED IN STATE A-2665, WE INTEND THAT IT BE DONE WITH INCREASED SELECTIVITY IN ORDER TO ASSURE THAT THE NARCOTICS CONTROL CAPABILITIES OF OTHER NATIONS BE DEVELOPED AS FULLY AS POSSIBLE AS A RESULT OF TRAINING WE PROVIDE IN THE UNITED STATES AND ABROAD. THE COORDINATOR SHOULD BE FULLY CONVERSANT WITH THE VARIOUS TYPES OF TRAINING AS DESCRIBED IN A-2665 AND, IN COOPERATION WITH DEA AND OTHER APPROPRIATE MISSION ELEMENTS, PLAY AN ACTIVE ROLE BOTH IN THE STRUCTURING OF THE RECOMMENDATIONS FOR TRAINING AND, TO THE EXTENT THIS IS FEASIBLE, IN CANDIDATE SELECTION.
- 7. WE INTEND TO PROVIDE A COPY OF THIS MESSAGE TO

OFFICERS KNOWN TO BE EN ROUTE TO NARCOTICS CONTROL COORDINATOR POSITIONS OR POSITIONS INVOLVING THAT FUNCTION AMONG OTHERS. ADDRESSEES MAY WISH TO COMMENT ON IT IN THE LIGHT OF THEIR EXPERIENCE.

8. ADDRESSEE POSTS ARE REQUESTED TO INFORM THE DEPARTMENT OF THE NAME OF THEIR NARCOTICS COORDINATOR. INGERSOLL. INGERSOLL

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: n/a Control Number: n/a Copy: SINGLE Draft Date: 01 JUL 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: n/a Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:

Disposition Reason: Disposition Remarks:

Document Number: 1975STATE119686 Document Source: CORE Document Unique ID: 00 Drafter: DHERNST:BB Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: n/a From: SECSTATE WASHDC

Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750792/aaaaderx.tel Line Count: 231

Locator: TEXT ON-LINE Office: ORIGIN SNM

Original Classification: UNCLASSIFIED Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 5

Previous Channel Indicators: n/a
Previous Classification: n/a Previous Handling Restrictions: n/a Reference: n/a Review Action: RELEASED, APPROVED Review Authority: CollinP0

Review Comment: n/a Review Content Flags: Review Date: 07 FEB 2003

Review Event:

Review Exemptions: n/a
Review History: RELEASED <07 FEB 2003 by WilliaRL>; APPROVED <19 MAR 2004 by CollinP0>

Review Markings:

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JÚL 2006

Review Media Identifier: Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: REPEAT OF STATE 119686

TAGS: SNAR

To: ALGIERS TUNIS TRIPOLI BRIDGETOWN RANGOON BERN BUCHAREST BUDAPEST PRAGUE SOFIA

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006